FEPP

HANDBOOK

FEDERAL EXCESS PERSONAL PROPERTY



March 1, 2008

FEDERAL EXCESS PERSONAL PROPERTY PROGRAM

INTRODUCTION

The Federal Excess Personal Property Program (FEPP) enables Idaho Department of Lands (IDL) to acquire federal equipment for fire protection use by IDL forest protective districts, timber protective associations (TPA), and local city, county, and rural fire districts/departments (RFDs). The privilege to acquire and use federal equipment is a significant benefit to the public. Program rules must be followed so that we can continue to utilize the benefits of the program. The purpose of this handbook is to communicate to the users of the program what the program is, operating procedures, and the rules and regulations that must be followed.

FEPP Defined

The Federal Excess Personal Property (FEPP) Program is:

- For wildland fire protection and rural fire program use.
- For fire agencies only.
- To loan excess equipment. The federal government retains the title (ownership) to the property.
- Accountable.
- Based on cooperative agreements.
- Congressionally authorized.

The FEPP Program is not:

- Federal Surplus Property (or part of the Surplus Property Program).
- A grant or donation, the federal government retains the title (ownership) to the property.
- For personal use.

FEPP History and Authorities

The FEPP Program was begun in 1965 and encourages the loan of excess federal property for fire protection to states, and through the states, to local fire protection agencies. The US Forest Service (USFS) administers the program nationally and maintains a strong oversight role of the states which participate in the program. Idaho's FEPP program is managed by IDL.

The FEPP program is authorized by the Federal Property and Administrative Services Act of 1949, as amended (P.L. 94-519), and Section 7 of the Cooperative Forestry Assistance Act of 1978 (P.L. 95-313).

FEPP Information

Information on the FEPP program can be found in the following:

- IDL FEPP Handbook IDL Intranet
- The FEPP Desk Guide, USDA Forest Service http://www.fs.fed.us/fire/partners/fepp/
- The US Forest Service Property Acquisition Assistance Handbook FSH 3109.12

If there is a conflict between these sources, FSH 3109.12 will be the primary authority followed by the Forest Service FEPP Desk Guide.

FEPP Versus Surplus Equipment

In the past, much confusion has occurred about the differences between the FEPP program and the Federal Surplus Property Program. The two programs are very different. The Federal Surplus Property Program is a program to purchase federal surplus equipment and supplies; contact – Idaho Bureau of Federal Surplus Property (800) 722-1629. The key differences are:

FEPP

- * For fire protection agencies only agencies
- * Loaned federal equipment
- * Ownership remains with the USFS period)
- * Remains on federal inventory
- * For fire protection purposes
- * Obtained through the USFS and IDL
- * Federal and IDL rules apply
- * Has highest screening priority

SURPLUS PROPERTY

- * For many types of public/non-profit
- * Purchased by the user
- * Title goes to user (after a specified
- * Not on the federal property inventory
- * Not exclusively for fire protection
- * Obtained through DFSP
- * Federal and DFSP rules apply
- * Has lower screening priority

IDL FEPP Organization

The IDL organization is shown in Figure 1, page 9. All requests for acquisitions must go through IDL. Requests should never go directly to federal agencies such as USFS or Idaho National Engineering Environment Laboratory (INEEL).

IDL districts and associations are key in administering the program and are responsible to ensure that their district and their assigned rural fire districts meet program standards. Proper acquisition, accountability, use and disposal are critical. All rural fire districts should work through their local IDL district or association. No rural fire district orders for acquisition or disposal will be accepted without the approval of the appropriate IDL district or association. A list of IDL district and association contacts is included on page 10.

Eligibility

The IDL FEPP program is aimed at helping local fire districts by loaning equipment for wildland fire suppression and structural fire suppression for rural communities.

All IDL districts and associations are eligible to acquire FEPP equipment, but they must ensure it is used and maintained following program rules. A rural fire district, city fire district, volunteer fire district, or volunteer firefighting association is eligible for the FEPP program when it has a board of directors or public oversight, has a fire chief, and meets either of the following eligibility criteria:

- 1. The district has direct wildland fire responsibilities, or has a mutual aid agreement with IDL, or has contractual wildland responsibilities with another jurisdiction.
- 2. The district has structural fire responsibilities in a community with a population less than 10,000.

Fire districts do not have to be within IDL district/association boundaries to qualify for the program.

Any single user can lose IDL FEPP program eligibility by failing to comply with USFS or IDL FEPP program standards or rules. Remember that FEPP equipment must be used

for fire protection purposes, are on loan from the USFS, and cannot be used for personal uses.

Equipment User Responsibilities

FEPP program equipment users must:

- Send an annual needs list of acquisitions wanted.
- Provide insurance for loaned equipment.
- Make equipment ready for use within one year.
- Paint vehicles as necessary.
- Use and maintain equipment properly.
- Report all accidents, theft, and damage.
- Return equipment to IDL fire districts or associations when necessary, when unusable, or when no longer needed.

FEPP ACQUISITION

Acquisition Guidelines

IDL FEPP equipment acquisition will only be allowed when all of the following conditions are met:

- The user demonstrated proper use and accountability in the past.
- An FEPP cooperative agreement is in effect and current.
- The equipment will be refurbished and ready for use within one year.
- Refurbishing, use, maintenance and accountability rules will be followed.
- Screening is done by an approved screener, and all acquisition rules are followed.
- The acquisition is cost effective (cost of acquisition, accounting, and disposal do not exceed the initial savings).

All acquisition must be approved in advance by the Idaho Department of Lands, Chief, Bureau of Fire Management, the USFS, and the GSA. The IDL fire districts and associations must forward property information to the State FEPP Manager at the Bureau of Fire Management for recording on the inventory.

Needs List

Each year, IDL districts and associations should fill out the FEPP Acquisition "Needs-List" (Attachment 1), and RFDs should fill out the Federal Excess Application (Attachment 2) to acquire items for the next calendar year. Attachments 1 and 2 may be photocopied for use. Give as much detail as necessary. Users should list needs in priority order, sign and send to the local IDL district or association. The IDL district/association will give each item a priority, sign and send to the Chief, Bureau of Fire Management. Districts and associations should keep a copy of each list. Completed applications are due at the Bureau of Fire Management by December 31, each year. If an item on the application is not obtained for that year and is still needed, the item should be included on the next years' application (items are not carried forward automatically).

The applications are used for three purposes:

- 1. To let the IDL district know the type and amount of equipment that local users need.
- 2. To inform IDL screeners of the demand for different types of equipment.
- 3. To enable the annual acquisition plan to be accurately developed.

The application is not used in allocating equipment.

Annual Acquisition Plan

IDL will submit to the USFS an Annual Acquisition Plan for each calendar year. The annual plan will detail the general types of equipment and estimated amounts that may be acquired for the year. Items on the approved plan are pre-authorized for acquisition. Those items not on the annual acquisition plan should have a justification statement on Standard Form 122, Transfer Order Excess Personal Property (Attachment 3).

Non-Permitted Acquisitions - Applies to all users

The following types of equipment may not be acquired:

- Hazardous materials, paints, thinners, chemicals, insecticides
- Non-fire use clothing
- Office machines, including computers
- Cameras
- Appliances
- Sedans

- Highly specialized equipment, such as cement mixers, street sweepers, etc
- Small, inexpensive equipment or case lots of items difficult to account for
- Batteries
- Fuels and lubricants
- Aircraft

Acquisitions for IDL Districts and Associations

FEPP may be acquired which can be used in direct support of the fire program, with the exceptions noted in the section above. IDL has obtained written permission from the USFS to acquire and use road construction and maintenance equipment for use on fire protection roads, even though the roads serve a variety of purposes. Care must be taken to follow the 90 percent use restriction with the equipment (using only on key fire protection roads) and it should never be used in support of an active timber sale.

Acquisition for Rural Fire Districts

The following are specifically allowed for acquisition for RFDs:

- * Trucks/Suppression-Related Vehicles
- * Fire Tools
- * Nozzles
- * Pumps
- * Generators
- * Tactical Communication Systems
- * Tires
- * Vehicle Parts
- * Forcible Entry Tools
- * Materials to Fabricate & Maintain these items

- * Water Tanks
- * Hose
- * Winches
- * Air Compressors
- * Trailers
- * Wildfire Protective Clothing
- * Sirens & Light Bars
- * Extrication Equipment
- * Forklifts

The following FEPP may not be acquired by RFDs (in addition to the general list of non-permitted acquisitions):

- * Furniture
- * Building Materials
- * Aircraft

- * Office Supplies & Equipment
- * Small Shop & Hand Tools

Vehicle Registration

Vehicle registration for all FEPP vehicles (state, association, RFD) will be completed by the user. Standard Form 122, Transfer Order Excess Personal Property, and Idaho Department of Transportation form (Attachment 4) will be sent to Special Licensing in Boise.

Insurance

Liability Insurance – RFDs must carry liability insurance covering bodily injury and property damage with a combined single limit per occurrence of at least \$500,000.

Restoration Insurance (Collision/Comprehensive/Replacement) – RFDs may choose to cover FEPP equipment with restoration insurance to cover loss or damage. Keep in mind that FEPP is federal property (this does not apply to items added to the FEPP equipment owned by the RFD). The USFS may choose to keep or use the restoration insurance proceeds to repair the damage, modify another piece of equipment, or allow the RFD to purchase a different piece of equipment. Whenever insurance proceeds are collected on FEPP equipment, contact IDL.

MANAGING AND USING FEPP EQUIPMENT FOR RFDs

General FEPP Use Rules

If a user cannot meet the following FEPP use rules, they should not acquire FEPP and they should immediately return all FEPP to the local IDL district or association:

- No personal use of FEPP is allowed.
- FEPP is intended for fire protection use; FEPP must be devoted at least 90 percent to fire protection purposes.
- All FEPP must be refurbished and ready for use within 12 months of user acquisition.
- FEPP should be maintained and protected to the same level as the users other equipment, in order to avoid excessive deterioration; FEPP should be serviced in accordance with manufacturer's specifications (if funds are not available for adequate maintenance, do not acquire it).
- FEPP should be protected from theft, vandalism, weather damage and excessive wear and tear.
- FEPP should be used in a manner that will not increase the level of risk or liability to users or others beyond that which is considered normal for that type of equipment.

Refurbishing, Painting, and Agency Logos*

All FEPP equipment should be ready for use within 12 months of acquisition. Military numbers and markings should be removed or covered on all equipment. Painting and other maintenance should be done when needed to prevent rust and premature deterioration. In addition, the following painting policy applies to newly acquired military vehicles:

Vehicles: Pickups, trucks, buses, vans

- Olive Drab or camouflage vehicles repainted with user agency color, attach logo
- Other color vehicles remove or cover military markings and numbers, attach logo

Other Equipment: trailers, backhoes, graders, forklifts

Remove or cover military markings and military numbers, attach logo

Equipment Modification *

Modification of FEPP equipment is often necessary and may be done if it stays within the design limits of the equipment. The following guidelines apply to modification of FEPP:

- Removal of any part, on a piece of FEPP equipment is considered cannibalization and needs pre-approval from the Chief, Bureau of Fire Management (see cannibalization section).
- If a part is approved for removal, the use of FEPP parts on non-FEPP equipment is allowed (or visa-versa), but the FEPP must still be tracked in the inventory system. All FEPP parts will have to be removed when selling a user-owned piece of equipment, unless prior permission is given. User-owned parts on FEPP equipment turned in for disposal cannot be credited to the user when sold with the FEPP, but may be removed in advance of disposal by the user.
- RFD users should get approval from their IDL district/association before any major modification is begun.

Cannibalization *

Cannibalization is the practice of removing parts for FEPP modification or to be used as parts on a different piece of equipment. The process of cannibalization can lead to many problems unless the following guidelines are followed:

- Prior approval is necessary before cannibalization can begin. Contact the IDL district/association to request cannibalization.
- Once approval is granted, the process should be complete within 12 months.
- Items must continue to be tracked until disposal.
- All cannibalized items should be returned to the IDL fire district/association for proper disposal.

The user must contact the IDL fire district/association of any proposed cannibalization. The IDL Bureau of Fire Management will fill out the appropriate federal forms and send them to the USFS. When final approval is granted, the user will be notified and may begin the cannibalization.

Reporting Accidents, Damage, Loss and Theft

Report any accidents, damages, losses, or theft to the IDL district/association. All accidents with a liability claim must be reported within three business days.

Renting or Leasing FEPP

It is not permissible to rent or lease FEPP equipment on a regular, planned basis. FEPP may be loaned, however, to other fire or emergency organizations during an emergency situation. When used by another party and fees are charged the user, FEPP amortization, depreciation, or replacement cannot be included as part of the charges. The only recoverable costs are "out-of-pocket" costs, such as operator, fuel, and oil.

Safety

The safe use of FEPP equipment is critical and must be addressed in the safety program of the user. Unsafe practices by a user can be grounds for FEPP program termination. Special consideration should be given to:

- Ensuring operators know operational and safety procedures of all equipment.
- Gamma-Goat operators need special training.
- Trucks that require a Commercial Driver's License (CDL) to operate.
- Vehicles that require over-width permits to operate.

Negligence

Negligence in using FEPP equipment resulting in loss, damage, or theft may subject the using agency or an individual to penalties, including a billing by the federal government.

*The IDL Coeur d'Alene Maintenance Shop may provide refurbishing, maintenance, and modification services prior to allocation of equipment, based on project prioritization and current funding levels. The IDL shop will not provide preventive or routine maintenance or parts to RFDs.

FEPP ACCOUNTABILITY

FEPP accountability is critical. All FEPP is federal equipment on loan from the federal government. It is subject to the accountability and inventory standards of the USFS and IDL. The three links to ensure proper accountability and use are:

- 1. IDL districts and associations will check each user at least every two (2) years to ensure equipment is on inventory and in compliance with the FEPP Handbook.
- 2. IDL staff will monitor program compliance at the district/association level and conduct internal reviews as necessary.
- 3. The USFS and IDL will conduct program reviews as necessary.

Accountability Classes

All FEPP is accountable. (Detailed definitions are in the FEPP Desk Guide.)

- Sensitive Property All FEPP identified as sensitive property by the USFS will be tracked and inventoried in the Federal Excess Property Management Information System (FEPMIS), regardless of initial acquisition cost. All sensitive property will be marked with inventory property tags.
- 2. Inventoried Property All FEPP equipment with an original acquisition value of \$5,000 or greater and all wheeled vehicles regardless of acquisition value. This equipment will be tracked and inventoried in FEPMIS.
- 3. Non-Inventoried Property All FEPP not defined as sensitive inventoried property (see 1 and 2 above). This type of property is not in FEPMIS but is still accountable for proper use and disposal. All property of this type will be tracked by IDL districts/associations. "Consumable" FEPP is a type of non-inventory property. Examples of consumable FEPP are fire hose, foam, hand tools, etc.

Accountability Records

It is very important that IDL maintains a complete record of all FEPP being received, issued, transferred, or disposed of. Any time a piece of equipment moves to a different user, notification will be made to IDL districts/associations. The IDL districts/associations will notify the State FEPP Manager at the Bureau of Fire Management of the transaction, which will be recorded on Chattel Property Adjustment Form, DL 530.

Inventory

IDL districts and associations are responsible for accurate inventory records and timely inventory. Following are the specific inventory procedures:

 The biennial inventory of FEPP will include the total FEPP inventory by user and must be reconciled and certified biennially by the Chief, Bureau of Fire Management. Inventoried and non-inventoried FEPP equipment will be audited in some locations by the USFS/IDL every two years.

Inventory and Identification Tags

The IDL Bureau of Fire Management will mark and tag equipment prior to allocation when equipment is disbursed from the bureau. The user is responsible to ensure that the tags remain on the equipment or are replaced if necessary. The following tags will be on sensitive and inventoried property (Attachment 5):

- FAS Inventory Tag
- "Federal Property-Fire Use Only" Tag (in a highly visible location)

FEPP DISPOSAL

Proper disposal is an important element of the FEPP program. It is important to begin the disposal process promptly. Remember, FEPP is on loan from the federal government and remains federal property until proper disposal. Unusable FEPP should be sent through the disposal process promptly. FEPP no longer needed by the current user, but useful to another IDL user, should be transferred.

Transfer of FEPP

When a piece of FEPP equipment is no longer needed, it should be reported to an IDL district or association. If IDL determines there is another user in their district, the equipment can be transferred immediately. If the property is classified as sensitive or inventoried, a Chattel Property Adjustment Form, DL 530, should be completed by the district and forwarded to the State FEPP Manager at the Bureau of Fire Management.

If FEPP equipment is usable, but cannot be used by another user in the district, it should be reported to the State FEPP Manager. It will be reallocated based on need.

Disposal of FEPP

If the equipment is no longer usable or needed by another user within the IDL system, it should be returned to the IDL district/association. The disposal is the responsibility of IDL.

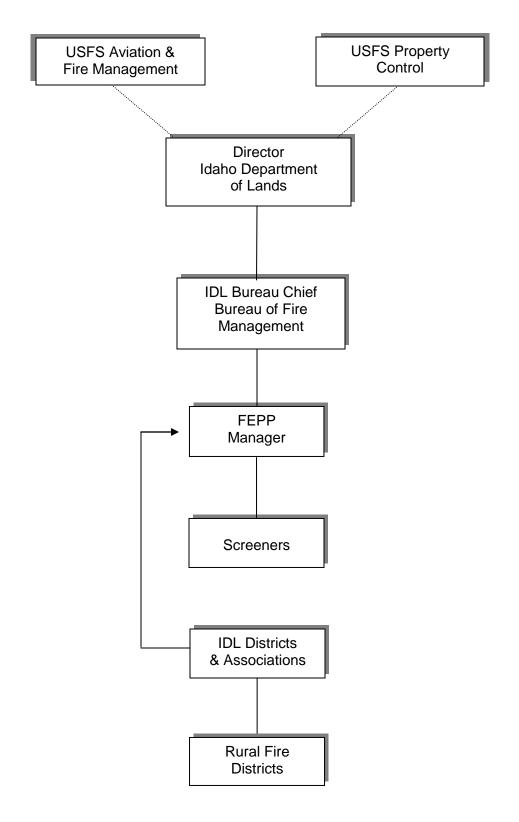
Turning in FEPP Equipment for Transfer or Disposal

The following applies to FEPP equipment being turned in for disposal or transfer:

- You may remove any additions or improvements you made to the equipment, as long as you do not change an operable piece of equipment to inoperable. Examples of equipment you may remove (as long as they belong to you): tanks, pumps, reels, hose, sirens, light bars.
- You may remove, with prior permission, any FEPP equipment that is not needed for the basic operation of the equipment. An example is the removal of an FEPP light bar, siren, tank, pump, hose reel for use on another FEPP vehicle.
- You may not remove, without prior permission, any original parts. This includes engine parts, mirrors, door handles, shift levers, and other miscellaneous parts.

FIGURE 1

IDL FEPP ORGANIZATION



IDAHO DEPARTMENT OF LANDS DISTRICT/ASSOCIATION FEPP CONTACTS

District	Location	Contact	Address	Office Phone	Office FAX	
Priest Lake FPD	Priest Lake	Lands Resource Supervisor – Fire	4053 Cavanaugh Bay Road Coolin, ID 83821	(208) 443-2516	(208) 443-2162	
Kootenai Valley FPD	Bonners Ferry	Lands Resource Supervisor – Fire	Route 4, Box 4810 Bonners Ferry, ID 83805	(208) 267-5577	(208) 267-8301	
Pend Oreille FPD	Sandpoint	Lands Resource Supervisor	2550 Highway 2 West Sandpoint, ID 83864	(208) 263-5104	(208) 263-0724	
Mica FPD	Coeur d'Alene	Lands Resource Supervisor – Fire	3706 Industrial Ave South Coeur d'Alene, ID 83815	(208) 769-1577	(208) 769-1597	
Cataldo FPD	Kingston	Lands Resource Supervisor – Fire	80 Hilltop Overpass Road Kingston, ID 83839	(208) 682-4611	(208) 682-2991	
West St. Joe FPD	St. Maries	Lands Resource Supervisor – Fire	1806 Main Ave. St. Maries, ID 83861	(208) 245-4551	(208) 245-4867	
Craig Mountain FPD	Craigmont	Lands Resource Supervisor – Fire	PO Box 68 Craigmont, ID 83523	(208) 924-5571	(208) 924-5572	
Maggie Creek FPD	Kamiah	Lands Resource Supervisor – Fire	913 Third St. Route 2, Box 190 Kamiah, ID 83536	(208) 935-2141	(208) 935-0905	
Ponderosa FPD	Deary	Lands Resource Supervisor – Fire	3130 Highway 3 Deary, ID 83823	(208) 877-1121	(208) 877-1122	
Southwest Idaho FPD	Boise	Lands Resource Supervisor – Fire	8355 West State Street Boise, ID 83714	(208) 334-3488	(208) 853-6372	
South Central Idaho FPD	Jerome	Lands Area Supervisor	319 South 417 East, US Hwy. 93 Business Park Jerome, ID 83338	(208) 324-2561	(208) 324-2917	
Eastern Idaho FPD	Idaho Falls	Lands Resource Supervisor – Forest	3563 Ririe Highway Idaho Falls, ID 83401	(208) 525-7167	(208) 525-7178	
Clearwater Potlatch Timber Protective Association	Orofino	Fire Program Planner	10250 Highway 12 Orofino, ID 83544	(208) 476-5612	(208) 476-7218	
Southern Idaho Timber Protective Association	McCall	Chief Fire Warden	555 Deinhard Lane McCall, ID 83638	(208) 634-2268	(208) 634-5117	

IDAHO DEPARTMENT OF LANDS FEPP ACQUISITION "NEEDS-LIST"

CALENDAR YEAR:	
FOR IDL/ASSOCIATION	ON USE ONLY:
CONTACT PERSON	AT IDL/ASSOCIATION:
INSTRUCTIONS:	
 Add any detail nec RFD/VFD will cont Sign and date form 	omplete the list of FEPP equipment needed. essary on reverse side, by line number. inue to submit their request for FEPP on the FEPP application, DL-802. n, send to Chief, Bureau of Fire Management.
<u>PRIORITY</u>	GENERAL DESCRIPTION OF FEPP EQUIPMENT WANTED
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IDAHO DEPARTMENT OF LANDS FEPP PROJECT APPLICATION

(Title IV - Rural Development Act)

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R	Values at	risk·			
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C.	Will this pi	roject result in reduced insu	urance ratings?		
D.	How well i	s the community or adjace	ent rural area protected?		
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F.	Is more th	an one community involved	d in this project?		
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DL	802 (2/06	i)			

STANDARD FORM 122 JUNE 1974

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					RSON	SONAL PROPERTY 2. DATE					
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* Include ZIP Code 122-111-01



Idaho Transportation Department

PO Box 7129 Boise, ID 83707-1129

(208) 334-8000

REQUEST FOR:				
☐ Transfer Current	Exempt License Plate	s #		
	OR			
	☐ Is	sue a NEW Set of Ex	xempt License	Plates
VEHICLE TO BE LIC	ENSED:			
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Trucks 8,001 GVWR	or more must list the	weight for registration	n purposes.	
Federal ID#:				
Name of Agency:				
Address:				
City, Zip:				
IDL FAS Inventory #:				
Transfer To:				
	ד	eresa Rhodes:	Phone: Fax: and Plates for	(208) 334-8653 (208) 334-8542 FEPP Vehicles

ITD-3670 11-91 01-963-539-0

Federal Property-Fire Use Only



This unit of Federal Property is under the control of the USDA, Forest Service and was acquired for fire protection purposes only. It shall not be sold, traded, exchanged, or otherwise disposed of without the expressed written approval of the State Forester and the USDA, Forest Service.